

## YOUNG ADULTS' FEELINGS ABOUT REFUGEES AMID THE COVID-19 PANDEMIC: THE CASE OF GERMANY

#### Arzu Karakulak





**ISTANBUL POLICY CENTER** 

SABANCI UNIVERSITY
STIFTUNG MERCATOR INITIATIVE

#### Introduction

As the COVID-19 pandemic has led to increased mortality rates, severe restrictions on mobility, economic losses, and feelings of losing control, there are many perceptions of the nature of the threats stemming from COVID-19. There is a vast literature on how the perception of threat and uncertainty may trigger shifts in how people view, define, and identify themselves. Generally, two competing scenarios are proposed on how large-scale threats, including the COVID-19 outbreak, affect societies and the relations between different subgroups that exist within these societies. One position argues that the exposure to common threats may be helpful to appease once conflicting groups, as global threats may bring about a sense of unity by reinforcing broader and more inclusive group identities (i.e., identification with all humanity). Another position, however, posits that the perception of threat exacerbates existing intergroup conflicts by promoting an orientation toward a narrowly defined in-group (i.e., national group) that goes along with the perception of out-group members as competitors for limited resources.2 The present analysis series will explore how feelings about refugees are associated with the perception of the COVID-19 threat, national identification, identification with all humanity, contact with refugees, trust in the government, political orientation, and socio-economic status and gender across different countries. The analysis series will present descriptive results from survey data that has been collected from university-educated young adults (between 18 and 30 years old) through the convenience sampling method.<sup>3</sup> This analysis will present data from Germany.

#### **Germany Report**

Hosting more than 1.4 million refugees, asylum seekers, and displaced persons, Germany hosts the largest number of refugees within Europe.4 In terms of socio-political infrastructure, Germany is classified as a country with halfway favorable migration policies, reaching 58 points (out of 100) on the Migrant Integration Policy Index (MIPEX).5 The MIPEX score reflects the range and quality of policies in the domains of the labor market, education, political participation, access to nationality, family reunion, health, permanent residence, and anti-discrimination. Germany's migrant integration policies are the most developed in the domain of labor market policies and least developed in the domains of family reunion and access to nationality. Although Germany's economy was affected by the COVID-19 outbreak, it remained less affected than many other European countries, having contracted less than 5% in 2020.6 Accordingly, Germany's GDP per capita decreased from approximately USD 46,700 in 2019 to USD 46,200 in 2020, after having constantly increased since 2015.7 The German population's unemployment rate for 2020 was 3.8%, while the unemployment rate among youth was 7.2%.8 When examining what people living in Germany think about refugees and immigrants, data from representative surveys suggest that 28% of Germans considered refugees as a major threat in 20179 and that 3.9% of Germany's total population and 2.4% of Germany's population under the age of 29 are unwilling to have immigrants as their neighbors.<sup>10</sup>



Total population by 2021: 83 million<sup>11</sup>

1.4 million refugees, asylum seekers and displaced persons

MIPEX score 58: Halfway Favorable Migration Policies

GDP per capita 2020: USD 46,200

Youth unemployment rate in 2020: 7.2%

General unemployment rate in 2020: 3.8%

28% consider refugees as a major threat

2.4% of Germany's population under the age of 29 are unwilling to have immigrants as their neighbors

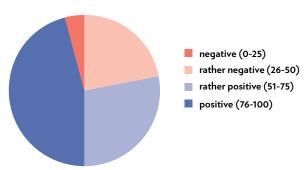
#### **The German Sample**

In Germany, data were collected from 275 young adults that were on average 24 years old. In this sample 82% of the respondents self-identified as women and 18% as men; 83% indicated that they are university students. As data were mainly collected using the subject pool of a distance-learning university, respondents' place of residence were distributed all over Germany. Data collection took place in November 2021.

# How Do University-Educated Young Adults Living in Germany Feel about Refugees?

When participants were asked how they feel about the refugees that live in Germany, ranging from 0 (negative) to 100 (positive), the average score was 69.5, indicating that participants' overall feelings about refugees were rather positive. The figure below illustrates the distribution of scores, showing that 74% of participants have a positive or rather positive feeling toward refugees, while 26% reported a negative or rather negative feelings.

### How do you feel about the refugees that live in Germany?

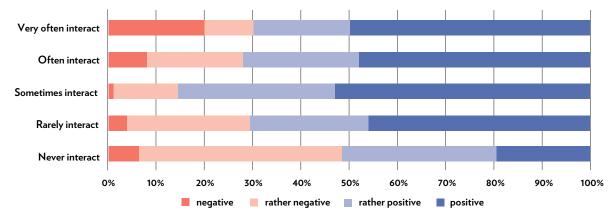


74% of participants hold positive or rather positive feelings toward refugees.

#### **Frequency of Contact with Refugees**

We asked respondents to report their frequency of contact with refugees. Our analysis shows that the majority of respondents reported to interact rarely with refugees; only about 13% reported to interact with refugees often or very often. When examining how contact is associated with feelings about refugees, our analysis found that positive feelings about refugees were reported least by individuals who indicated to never interact with refugees. However, positive feelings were *not* most frequently reported by those who interacted often with refugees but by those who indicated to interact with refugees sometimes.

#### Feelings about refugees by interaction with refugees

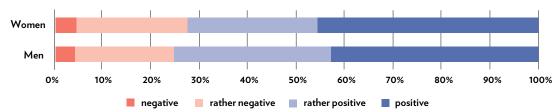


Feelings about refugees were most negative among those who reported to never interact with refugees.

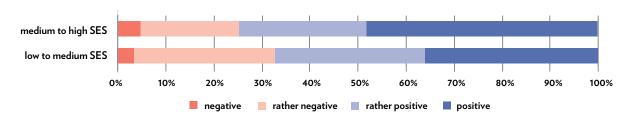
## Associations with Demographic Factors: Gender and SES

When examining the associations of feelings about refugees with respondents' self-reported gender and their subjectively assessed socio-economic status (SES) relative to others living in Germany, the present analysis found that the pattern of feelings did not change substantially between men and women, and that those who reported higher SES also reported slightly more positive feelings about refugees.

#### Feelings about refugees by gender



#### Feelings about refugees by subjective SES



The pattern of feelings about refugees did not change substantially between men and women; respondents with higher subjective SES more frequently reported positive feelings.

# Associations with Trust in the Government and Political Orientation

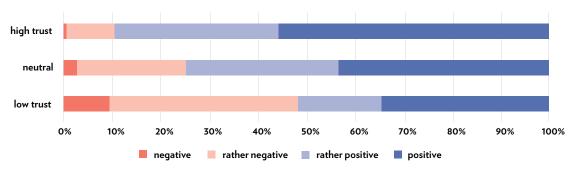
Participants were further asked to position themselves in terms of political orientation and to indicate how much they trust in their government. In the present analysis, both variables were found to be associated with feelings about refugees.

Respondents who reported high trust in Germany's government reported positive feelings toward

refugees most frequently, while negative feelings were reported most often by those who expressed low trust in the German government.

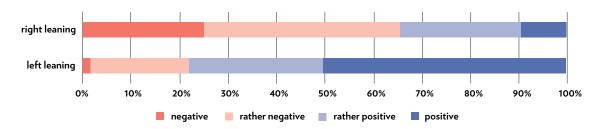
In line with the general notion that left-wing political orientation is associated with more favorable attitudes toward refugees (Cowling et al., 2019), the present data shows that young adults who support left-leaning political views reported rather positive feelings about refugees, while young adults who support right-leaning political views reported rather negative feelings about refugees.

#### Feelings about refugees by trust in the government



Higher trust in the government was associated with more positive feelings toward refugees.

#### Feelings about refugees by political orientation



Supporting right-leaning political views was associated with more positive feelings about refugees.

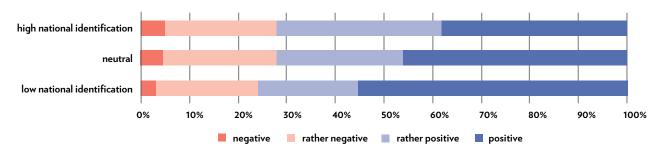
# Associations with Respondents' Way of Identification

We asked respondents to report their level of national identification by indicating how proud they are to be a citizen of Germany. Those who reported to be proud are referred to as individuals with high national identification and those who reported little or no pride were referred to as individuals with low national identification. The results of the analysis show that feelings about refugees did not differ much between individuals who reported high, medium, or low national identification.

To assess identification with all humanity (IWAH), we asked respondents to report how much they believe in being loyal to all humanity. Those who reported low loyalty are referred to as individuals with low IWAH, and those who reported high loyalty were referred to as individuals with high IWAH.

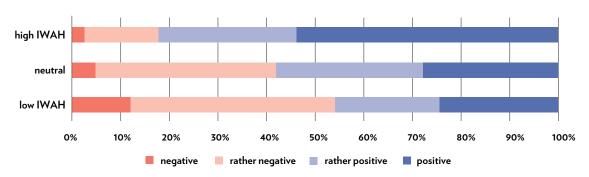
Respondents with high IWAH reported the most positive feelings about refugees, while conversely those with low IWAH reported the most negative feelings about refugees, which is in line with previous research that has found high IWAH to be associated with increased prosocial behavior directed at out-group individuals during the COVID-19 pandemic.<sup>12</sup>

#### Feelings about refugees by national identification



Feelings about refugees did not change according to respondents' national identification.

#### Feelings about refugees by IWAH



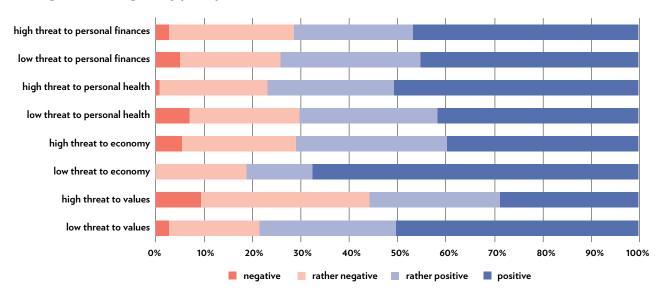
Feelings about refugees were most positive among individuals with high IWAH.

# Associations with COVID-19-related Perceptions of Threat

We also asked respondents to report their perceptions of several threats related to the COVID-19 pandemic. Specifically, we asked them to indicate how much of a threat, if any, the coronavirus outbreak is to, a) their personal financial safety; b) their personal health; c) Germany's economy; and d) Germany's values and traditions.

The results show that young adults' feelings about refugees are associated with respondents' perceptions of COVID-19 as a collective threat, while they

were not affected by the perception of COVID-19 as a personal threat. Specifically, the results show that perceiving the COVID-19 pandemic as a threat to one's personal health and personal financial situation was not associated with feelings about refugees who live in Germany but strongly associated with perceiving the COVID-19 outbreak as a threat to Germany's economy and values. In line with the predictions of the Integrated Threat Theory (ITT) and with previous research, and with previous research perceptions of both realistic (e.g., economic) and symbolic (e.g., values) threats on the collective level often coincide with more negative feelings about refugees.



#### Feelings about refugees by perception of COVID-19-related threats

More negative feelings toward refugees were reported when the COVID-19 outbreak was perceived as a high threat to Germany's economy and values.

#### **Germany in the Spotlight**

Overall, the results obtained from the German sample suggest that the majority of university-educated young adults in Germany have rather positive feelings about refugees. In line with the contact hypothesis,14 our analysis found that the most negative feelings about refugees were reported by individuals who actually never interact with refugees. Moreover, supporting the predictions of the common in-group identity model,15 a more inclusive in-group, as expressed through higher IWAH, was found to be associated with more positive attitudes about refugees; and higher perceptions of both symbolic and realistic threats on the collective level were found to go along with more negative feelings about refugees, which is in line with the premises of the ITT. Finally, more left-leaning political views and higher trust in the government were found to be associated with more positive feelings about refugees, which mirrors findings obtained in previous research.<sup>16</sup> As such, the results obtained from Germany replicate most of the previous literature in the field. This is not surprising as most of these works are based on research from so-called WEIRD (Western, Educated, Individualistic, Rich, Democratic) countries,<sup>17</sup> which are similar to the German context in general and to the sample in this research in particular.

Based on the results obtained from the present analysis, it may be tentatively concluded that the relatively weak perceptions of threats related to COVID-19 and the relatively more favorable contextual and socio-political conditions that prevail in Germany may have prevented university-educated, young adults in Germany from developing hostile feelings toward refugees. It may therefore be recommended that—in the current stage of transition to a new government in Berlin-German policymakers should try to retain a high level of trust in the government and to keep the economic impacts of the COVID-19 outbreak at bay. Moreover, media organs, educational institutions, and NGOs should work on conveying messages that promote a more inclusive way of social identification such as IWAH and create platforms that allow for experiencing positive contact with refugees.

Certainly, due to unrepresentative sampling methods and the small sample size, the findings obtained from this research cannot be generalized to reflect the general population of university-educated Ger-

man young adults. Likewise, it can be questioned to what extent the self-reported positive feelings about refugees would translate into real behavioral outcomes and how participants' responses may be affected by social desirability bias and concerns about political correctness. Especially due to Germany's historical background, the expression of anti-minority attitudes seems to be extremely socially undesirable and tainted with very negative National Socialist connotations. It would therefore be useful to conduct further research that assesses university-educated young adults' behavioral responses to refugees in Germany.

#### **Acknowledgements**

I would like to thank all participants for completing this survey and Dr. Maria-Therese Friehs, Christine Kraus and Tuğçe Aral for their help with preparing and carrying out the data collection in Germany. I would also like to thank the project assistants Melis Yetkin, Sena Eraslan, Homam Hawari, Beyza Oktay, and Perihan Aytekin for their assistance in carrying out this research, Megan Gisclon for her editing work, and Gülcihan Ciğdem Okan, Pelin Oğuz, and Mirkan Mutlu for their guidance and support throughout this research project.

#### **Notes**

- 1| Rodolfo C. Barragan et al., "Identifying with All Humanity Predicts Cooperative Health Behaviors and Helpful Responding during COVID-19," ed. Jennifer NW Lim, PLOS ONE 16, no. 3 (2021), https://doi. org/10.1371/journal.pone.0248234; Xueli Deng, "Identification with All Humanity and Willingness to Help People in COVID-19 Affected Countries: Testing a Moderated Mediation Model," Personality and Individual Differences 181 (October 2021), https://doi. org/10.1016/j.paid.2021.111012; Alexander Maki et al., "Responding to Natural Disasters: Examining Identity and Prosociality in the Context of a Major Earthquake," British Journal of Social Psychology 58, no. 1 (2018): 66-87, https://doi.org/10.1111/bjso.12281; Harvey Whitehouse et al., "The Evolution of Extreme Cooperation via Shared Dysphoric Experiences," Scientific Reports 7, no. 1 (2017), https://doi.org/10.1038/srep44292; Hanna Zagefka, "Prosociality during COVID-19: Globally Focused Solidarity Brings Greater Benefits than Nationally Focused Solidarity," Journal of Community & Applied Social Psychology (June 2021), https://doi. org/10.1002/casp.2553.
- 2 Dominic Abrams, Fanny Lalot, and Michael A. Hogg, "Intergroup and Intragroup Dimensions of COVID-19: A Social Identity Perspective on Social Fragmentation and Unity," Group Processes & Intergroup Relations 24, no. 2 (2021): 201-9, https:// doi.org/10.1177/1368430220983440; Michael A. Hogg and Janice Adelman, "Uncertainty-Identity Theory: Extreme Groups, Radical Behavior, and Authoritarian Leadership," Journal of Social Issues 69, no. 3 (2013): 436-54, https://doi.org/10.1111/ josi.12023; Walter G. Stephan, Rolando Diaz-Loving, and Anne Duran, "Integrated Threat Theory and Intercultural Attitudes," Journal of Cross-Cultural Psychology 31, no. 2 (2000): 240-49, https://doi.org/10.1177/0 022022100031002006; Victoria M. Esses and Leah K. Hamilton, "Xenophobia and

- Anti-Immigrant Attitudes in the Time of COVID-19," *Group Processes & Intergroup Relations* 24, no. 2 (2021): 253–59, https://doi.org/10.1177/1368430220983470.
- 3 | For more information, see Arzu Karakulak, "The Pandemic-Prejudice Link: Young Adults' Feelings about Refugees amid the COVID-19 Pandemic," *IPC-Mercator Analysis* (Istanbul: Istanbul Policy Center, January 2022), https://ipc.sabanciuniv.edu/Content/Images/ CKeditorImages/20220127-20011159.pdf.
- 4 | "Refugee and Asylum Seeker Populations by Country of Origin and Destination, 2000-20," Migration Policy Institute, March 13, 2014, https://www.migrationpolicy.org/programs/data-hub/charts/refugee-and-asylum-seeker-populations-country-origin-and-destination? width=1000&height=850&iframe=true.
- 5 | "Germany | MIPEX 2020," Migration Integration Policy Index, accessed January 20, 2022, https://mipex.eu/germany.
- 6 | Carols Caceres, Mai Chi Dao, and Aiko Mineshima, "Beyond the Pandemic: Five Charts on Germany's Economic Recovery Plan," IMF European Department, 2021, https://www.imf.org/en/News/Articles/2021/07/13/na071521-beyond-the-pandemic-five-charts-on-germanys-economic-recovery-plan.
- 7 | "GDP per Capita (Current US\$) Germany | Data," The World Bank Data, 2020, https://data.worldbank.org/indicator/NY.GDP.PCAP. CD?locations=DE&view=chart.
- 8 | "Country Profiles ILOSTAT," ILOSTAT, 2018, https://ilostat.ilo.org/data/country-profiles/.
- 9 | "Question Search," Pew Research Center's Global Attitudes Project, 2017, accessed January 20, 2022, https:// www.pewresearch.org/global/questionsearch/?qid=2866&cntIDs=@15-&stdIDs=.
- 10 | "WVS Database," World Values Survey, 2020, https://www.worldvaluessurvey.org/ WVSOnline.jsp.

- 11 | "Bevölkerungsstand," Statistisches Bundesamt, March 19, 2019, https:// www.destatis.de/DE/Themen/ Gesellschaft-Umwelt/Bevoelkerung/ Bevoelkerungsstand/\_inhalt.html.
- 12 | Barragan et al., "Identifying with All Humanity"; Deng, "Identification with All Humanity"; Zagefka, "Prosociality during COVID-19."
- 13 | Stephan, Diaz-Loving, and Duran, "Integrated Threat Theory."
- 14 | Misha Mei Cowling, Joel R Anderson, and Rose Ferguson, "Prejudice-Relevant Correlates of Attitudes towards Refugees: A Meta-Analysis," *Journal of Refugee Studies* (January 2019), https://doi.org/10.1093/jrs/fey062.
- 15 | John F. Dovidio, Samuel L. Gaertner, and Kerry Kawakami, "Intergroup Contact:
  The Past, Present, and the Future," *Group Processes & Intergroup Relations* 6, no. 1 (2003): 5-21, https://doi.org/10.1177/1368 430203006001009; Thomas F. Pettigrew and Linda R. Tropp, "How Does Intergroup Contact Reduce Prejudice? Meta-Analytic Tests of Three Mediators," *European Journal of Social Psychology* 38, no. 6 (2008): 922-34, https://doi.org/10.1002/ejsp.504.
- 16 | Samuel L. Gaertner et al., "The Common Ingroup Identity Model: Recategorization and the Reduction of Intergroup Bias," European Review of Social Psychology 4, no. 1 (1993): 1-26, https://doi. org/10.1080/14792779343000004.
- 17 | Stephan, Diaz-Loving, and Duran, "Integrated Threat Theory."
- 18 | Saifuddin Ahmed, Vivian Chen Hsueh-Hua, and Arul Indrasen Chib, "Xenophobia in the Time of a Pandemic: Social Media Use, Stereotypes, and Prejudice against Immigrants during the COVID-19 Crisis," International Journal of Public Opinion Research (April 2021), https://

- doi.org/10.1093/ijpor/edab014; Cowling, "Prejudice-Relevant Correlates of Attitudes.
- 19 | Mostafa Salari Rad, Alison Jane Martingano, and Jeremy Ginges, "Toward a Psychology Of Homo Sapiens: Making Psychological Science More Representative of the Human Population," *Proceedings of the National Academy of Sciences* 115, no. 45 (2018): 11401–5, https://doi.org/10.1073/pnas.1721165115.

#### About the Istanbul Policy Center-Sabancı University-Stiftung Mercator Initiative

The Istanbul Policy Center-Sabanci University-Stiftung Mercator Initiative aims to strengthen the academic, political, and social ties between Turkey and Germany as well as Turkey and Europe.

The Initiative is based on the premise that the acquisition of knowledge and the exchange of people and ideas are preconditions for meeting the challenges of an increasingly globalized world in the 21st century. The Initiative focuses on two areas of cooperation, EU/German-Turkish relations and climate change, which are of essential importance for the future of Turkey and Germany within a larger European and global context.

**Arzu Karakulak** is a 2021/22 Mercator-IPC Fellow at IPC and an Assistant Professor in the Department of Psychology at Bahcesehir University.

The interpretations and conclusions made in this analysis belong solely to the author and do not reflect IPC's official position

### Young Adults' Feelings about Refugees amid the COVID-19 Pandemic: The Case of Germany

11 p.; 30 cm. - (Istanbul Policy Center-Sabancı University-Stiftung Mercator Initiative)

Cover Design and Page Layout: MYRA

#### **Istanbul Policy Center**

Bankalar Caddesi Minerva Han No: 2 Kat: 4 34420 Karaköy-İstanbul T +90 212 292 49 39 ipc@sabanciuniv.edu - ipc.sabanciuniv.edu